



## Iowa Department of Corrections

GOVERNOR KIM REYNOLDS  
LT. GOVERNOR CHRIS COURNOYER

BETH SKINNER, PHD, DIRECTOR

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### IOWA BOARD OF CORRECTIONS MINUTES Friday January 10th, 2025

**Board Members Present:** Jim Kersten, Trent Keller, Jay Nelson, Denise Bubeck, Alexa Perez

**Staff Present:** Director Skinner, Paul Cornelius, Sally Kreamer, Nick Lamb, Steve Dick, Darin Cox, Bob Fairfax, Roxann Scheffert, Jen Rathje, Shannon Archer, Micheal Savala, Micheal Riley, Beth Dehne, Jen Anderson

**Visitors Present:** Dawn Bovenmyer, Dave Bovenmyer, Susan Smelden, Richard Nordin, Darcy Schultz, Michelle Alfono, Mary Cohen, Justus Thompson, Nico Saucedo, Richelle Seitz, Ron Pile

#### **Call to Order - Jim Kersten**

- The meeting is called to order. The next meeting will be April 11th with a notice on the DOC website.

#### **Welcome - Director Beth Skinner**

- Since our last meeting we have had multiple Net Graduations. We have a lot of new staff and with that we also have our vacancies decreasing, which has been a great thing. The Learning Center has been doing a fantastic job of getting these individuals, the new staff, ready to get on the job.
- We are also working with Recidivism as we have received a three year grant from the Bureau of Justice. Recidivism will assist us with looking at population management, program inventories and early discharge, and more.
- In early December I was at IMCC for a feedback forum. This forum was very positive.
- Innovation forums are being conducted by Deputy Kreamer and Deputy Lamb for both community-based corrections and prisons. This is a time for staff to share their ideas for our department.
- We continue our work with ACJI. We will have all of our supervisors trained in ACJI's Leadership Academy. We will also have a Train the Trainer model, which will allow us to train staff on the curriculum. We are continuing our work with Wardens, District Directors, and Department Heads to move forward as one system.
- We will also be working with ACJI to develop a sustainability plan to carry out the culture work for the next 3-5 years.
- We just had our Joint Warden and District Director Meeting where we discussed varying topics that move us forward as a team.



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- We have launched a Correctional Newsletter, established a Change Champion Network and have a centralized SharePoint where staff can visit to receive key updates and any resources they need. We continue our work on change-management to make sure we're executing and progressing and executing one system.
- We have recently hired Shannon Archer; she will be our expert for the Community Based Corrections legal counsel.

### **Budget Update - Steve Dick**

- As of December we are just short of 50% of the budget number, and this is broken out by the total department, which encompasses Central Office, CBC's and Prisons.
- In June/July we have that accrual period that is going to bring back that Payroll that gets paid in July, that will be why we want that number just below 50%.
- On the department sheet we are at 98% of our revenues. 48% of our expenditure is where we want to be at this time of year. As a system we are in very good shape and right where we expect this to be at this point of the year.
- The Institution sheet was 48% of expenses, 100% of revenues. Institutions are general fund driven, which is why we would have encompassed all of the revenues at this time.
- The CBC totals will look different as those revenues are coming in on a regular basis. We have client fees and residential rent that are being collected. We are at 90% of revenue, this is to be expected, the majority of these monies are still going to be general fund appropriation.
- The expense of the CBC is 45%. This is the year of transition with CBCs going full-fledged into the state's budgeting system.
- Central Office's revenues are 100%, and expenses are showing 76%. This is because the Central Office pays for a lot of things and then is allocated out to the districts and institutions, an example would be our Microsoft agreement.
- We have a number of initiatives that are in progress - several institutions are underway at several institutions. We are tracking the progress of these projects and to make sure they move forward without losing any funds.
- For FY26 we are waiting for the Governor's budget, for now we will plan the status quo. We will be able to present more at the next board meeting.

### **5JD District Director Hire - Sally Kreamer**

- Thank you to Trent who joined us for interviews for the 5th District Director position. We had really great candidates and after reviewing all candidates we



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chose Darin Cox. We are lucky to have someone who has worked both in CBC, Institutions, and Central Office.

- Darin Cox: I am deeply honored, humbled, and grateful to have this opportunity to return to, and lead, the district where I spent half of my 29 year career. The last six years I have spent at Central Office have prepared me for this position. I am hopeful that my vision and goals will inspire meaningful advancements in the district. My commitments are going to be rehabilitation, public safety, efficient operations, while providing innovative programs for the clients we supervise.
- Jim Kersten asks the board for a motion to approve Darin Cox as 5JD District Director. Trent Keller: *Motion*. Jay Nelson: *Motion*. All board members are in favor. *Approved*.

### **Prison Forecast - Sarah Fineran**

- I will be presenting brief highlights of this year's annual prison population forecast. This report was not produced by the Iowa Department of Corrections. We work collaboratively with a sister agency within the state to help prepare this report.
- This report projects a 10-year prison population forecast, absent of any type of policy or procedural change.
- Top level state leadership, the Board of Parole, and the Department of Corrections tend to use this report as an indicator of where the projections are going to land so we can make adaptive changes to help. We have never achieved the 10-year forecast projections because we do use this report as a solid indicator to help adapt practices.
- This year there is a 10-year prison population increase projected at about 9.1%, which would equate to in about 2033 a prison population of 9,156. This is a lower projection than what we have seen historically. Historically reports increase in the 30% range, meaning 9% is a very conservative forecasted projection. This is positive.
- This report looked at conviction patterns in the state as a whole. Generally, violent convictions in the state have increased by 38%. Also, there was a 35% increase in violent felony convictions over the last five years. With this increase, this is generally going to result in an increase in prison admissions within our population.
- There is also a 19% increase in overall prison admissions over the course of the last 10 year period.
- People who are being revoked to prison have decreased by 29% over a 10 year period. What that means is that while the number of people admitted to prison on a return has decreased in numerical volume, their length of stay has increased. This means that the DOC, specifically within the districts, are being judicious in



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the revocation process, only seeking revocation for those who are most appropriate.

- We've also seen increases in the average length of stay, increasing by about 36% overall over the course of the last 10 years.
- It is also important to talk about the way in which the composition of the prison population has changed over the course of the last several years. During Covid-19, the DOC was involved in a large prison population. The mitigation effort was directed by HHS, and we were encouraged to create space. During the first prison population reduction effort we significantly reduced the volume of people who are incarcerated. During the second reduction, it became more difficult to release people. When there are these reductions, it does change the composition of the prison population, and what we see is that over the course of 10 years we are serving higher degree population folks, with violent offenses, which is contributing to fewer releases by the DOC and Board of parole.
- We have seen a 17% increase in individual serving Mandatory Minimum Offenses. We have seen a 37% increase in individuals serving the most serious assault crime offense, a 29% increase in individuals serving murder manslaughter, and a 5% increase in individuals serving the most serious sex offense. For those their offense types, that is 44% of the total prison population as of June 30th, 2024. Those three offenses compromised only about 36% of the prison population back in 2015.
- The DOC is committed to prison population mitigation efforts. We will be using this report to adapt and refine their efforts related to prison mitigation.

### **Legislative Changes - Jen Rathje**

- The legislative session begins this coming Monday. We're gearing up closely to monitor any legislative activity that could have an impact on the corrections system. Throughout the session we will be tracking any bills to ensure that we stay informed and that we can respond as needed.
- The board will receive weekly legislative updates that will summarize the week's key developments that are occurring.
- The agency submitted a Prefiled Bill for consideration for the upcoming legislative session. The first bill creates a separate fund under the DOC to help manage the federal money that it receives. It establishes a federal receipts fund, essentially, there's additional provisions that are built into that bill that allow the department to retain funding, regardless of the timing of the funds that they are received.
- The intended benefit of this legislation is it just really helps to safeguard the department's budget by ensuring that the federal funds that are coming in can be



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retained and used as intended even if they are received after the close of the year.

- The second bill really aims to equalize the role of the superintendents and district directors. It gives district directors control over property within their district, and it aligns with the current authority that is given to a superintendent.
- The bill also removes an opportunity for a hearing from a superintendent in the event of a dismissal.
- The bill also adjusts language with regard to your duties as a board. So it takes providing the advice and recommendations on hiring of superintendents and district directors, instead of requiring board approval.
- The board will also approve advice and recommendations on the acquisition or selling of real estate rather than needing board approval.
- The changes to the board duties are really just technical corrections further ensuring that the agencies align with the passing of Senate file 2385, which was the boards and commission's legislation that was passed during the last legislative session.

### **Public Comments**

- Dawn Bovenmyer: Shared an email from their prison friend regarding the ongoing issues with the MDT and civil commitment. The email stated that the incarcerated individual is thankful for the article that Representative Dunwell wrote and liked his approach. He is concerned that inmates are going unheard, and that can create a dangerous environment. He states individuals stay longer at NCF who have longed hoped for parole. He states that individuals are losing their hopes and dreams of being released, creating a more volatile environment. The MDT is wrong and has to change in order to give people back their rights. We are frustrated with the process.
- Dave Bovenmyer: I am advocating for prisoners who have their sentences maximized due to being referred to the Attorney General for possible civil commitment. I have two requests, 1) that the DOC revise the MDT, multidisciplinary team evaluation process to include a process for prisoner self-advocacy. 2) to conduct a basic psychological evaluation. Iowa code requires the MDT to make an evaluation as to whether the prisoner has mental abnormality. Another request I would like is that the board recommend a study group composed of people from DOC and AG to find a solution for this maximization of sentences.





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- Susan Smelden: My concern is that most of us who are family members are elderly, and we are on fixed incomes. We bought tablets so that we can communicate with O-Mail. I have been told these tablets are being taken away and that they will be rented now. This puts me under financial stress. The second question I have is for when an ALJ says someone is innocent of a major why does it stay on the reports?
- Richard Nordin: I am noting that the minutes and handouts for this board meeting were not made available to the public this time. This would be helpful in keeping our comments relevant to what is being discussed. The minutes are very nice and more transparent for the public. Will we be having someone from the AG office speak next time?  
Jim Kersten asks if Director Skinner would like to respond to the discussion with the AG, the hope is to be at the next meeting in April, correct?  
Director Skinner: We are discussing this internally as we coordinate so that maybe someone from the AG office can be represented.
- Darcy Schultz: My number one priority is human rights for the incarcerated, as well as safe conditions for the staff and the incarcerated. The DOC has been entrusted with many lives to take care of. It is your responsibility to provide safe conditions for everyone. I am concerned with the deliberate overcrowding of the prison facilities in Iowa. The population remains at over 22%, and at NCF 200 people over capacity. Those 200 are the exact amount of people waiting for the AG to review and clear their cases.
- Michelle Alfano: It takes a lot of courage for us to come here and speak today. We are disappointed that the AG was not on the agenda, as we are all concerned about the MDT. Board members I urge you again to write to the AG and express that we need a speedier process. Another issue at Newton is that because of the overcrowding, the men are not getting enough food. Our program volunteers are not being let in, and these men need that help with their hope and re-entry plans.
- Mary Cohen: We have heard from Sarah who described the lack of decarceration happening in Iowa, longer sentences, fewer releases and difficulties to lower the number of people in custody in the state. Research shows education and arts-based programs and interactions with people outside of prison are healthy for everyone. The Anamosa prison once had a thriving music recording program, and that is gone. Solitary confinement is not healthy practice, and it should not be



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used. How is solitary confinement used? I would also like to bring the Oakdale choir back and have written about this. I understand that staffing is a concern with this.

### **Open Discussion - Board Members**

- Jay Nelson: I wanted to share with you all that I came to know that on December 10th and 11th out at the Mount Pleasant Correctional Facility staff partnered with a group called Feed My Starving Children. This group receives donations from the community and the Mount Pleasant team was led by psychologist Dina Pernito. The Feed My Starving Children organization provided five staff to come in and help coordinate and volunteer. Along with Mount Pleasant staff, between 475 and 500 incarcerated individuals volunteered, some of which worked more than one shift. They packed 499 boxes of food, which was 107,784 meals for these starving children. This will feed 292 kids a year. I am just happy to see we were able to get volunteers in, and my point also is that you have got 500 guys who volunteered their time. They did not get anything extra, they did it because they thought this was important. I thought this was a great thing and wanted to share it with the board.
- Trent Keller: Thank you for sharing, Jay. I want to thank Paul Cornelius for sending updates to all of us through email. Also, congratulations to Darin Cox on the 5th District Director position. I really appreciate Michelle for what she said about being nervous and still coming out and making an effort.
- Denise Bubeck: I would like to agree with everything that Trent said, and I am thankful to everyone that did speak to that. It does take a lot of courage. I have one question about the legislation of the board, how did this come about?
- Jen Rathje: Yes, as stated the adjustments were made are technical corrections to align with the Boards and Commissions legislation that was passed last year by the legislature that looked at and changed the board's duties to providing advice and recommendations rather than providing approval. It may feel like a reduction in authority, it is not intended to diminish the importance of the board. It instead is to reflect the effort to streamline decision making while continuing to benefit from your expertise. We will continue to bring all the information that will be available to you to have discussions on and to make sure we receive your feedback and take that into consideration.
- Denise Bubeck: This was during the realignment. Jen Rathje: Yes, it was. This was not just the Board of Correction; it was statewide adjustments.
- Jim Kersten: If there are no more comments from the board we will move onto the approval of the minutes. I noticed that we had asked if anyone from the AGs office would be able to attend this meeting for discussion. Can we inquire about that for the next meeting?



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- Denise Bubeck: I think we need to have someone from the AGs office speak on that issue, I think that would be good clarification with the legislature discussion too.
- Alexa Perez: I agree with everything that has been mentioned for the next meeting.
- Jim Kerstens mentions that the next meeting will be in person with hopefully a representative from the AG Office.

### **Approval of November Minutes - Jim Kersten**

Jim Kersten calls for approval of the November minutes. Trent Keller calls for a *motion for approval*. Jay Nelson *seconds motion for approval*. All in favor, *approved*.

### **Adjournment - Board Members**

Jim Kersten calls for the meeting to be adjourned.

Respectfully Submitted,

Elizabeth Dehne, Executive Officer



Iowa Department of Corrections  
FY 2025  
Financial Status Reports  
Through the Period Ending December 2024

	Department Revised Budget	Actual Revenues and Expenditures	Encumbrances	Actual + Encumbrances	Percent (Actual of Budget)
<b>FTE Positions</b>					
Correctional Officer	-	-	-	-	-
Total Staffing	3,784.89	-	-	-	-
<b>Resources Available</b>					
04B Balance Brought Forward	1,303,602	1,483,265	-	1,483,265.43	1.14
05A Appropriation	442,290,151	442,290,151	-	442,290,151.00	1.00
--- Appropriation Transfer	-	-	-	-	---
--- Legislative Adjustments	-	-	-	-	---
201R Federal Support	472,841	203,028	-	203,028.15	0.43
202R Local Governments	1,208,589	444,922	-	444,921.72	0.37
204R Intra State Receipts	9,425,702	9,522,591	-	9,522,591.01	1.01
205R Reimbursement from Other Agencies	56,123	14,998	-	14,998.23	0.27
234R Transfers - Other Agencies	283,496	1,188,580	-	1,188,579.66	4.19
301R Interest	61,000	14,972	-	14,971.58	0.25
401R Fees, Licenses & Permits	6,034,267	3,544,186	-	3,544,185.96	0.59
501R Refunds & Reimbursements	16,469,481	5,822,772	-	5,822,772.00	0.35
602R Sale of Equipment & Salvage	1,010	629	-	628.91	0.62
603R Rents & Leases	102,850	35,430	-	35,430.00	0.34
604R Agricultural Sales	2,000	-	-	-	-
606R Other Sales & Services	-	-	-	-	---
701R Unearned Receipts	30,001	-	-	-	-
704R Other Sales & Services	160,500	644,390	-	644,389.59	4.01
<b>Total Resources Available</b>	<b>477,901,613</b>	<b>465,209,913.24</b>		<b>465,209,913.24</b>	<b>0.97</b>
<b>Funds Expended and Encumbered</b>					
101 Personal Services-Salaries	378,624,344	172,356,599	-	172,356,598.82	0.46
202 Personal Travel (In State)	705,086	308,098	-	308,097.98	0.44
203 State Vehicle Operation	1,204,190	510,299	1,663	511,962.04	0.43
204 Depreciation	10,298	-	-	-	-
205 Personal Travel (Out of State)	105,149	33,588	-	33,588.16	0.32
301 Office Supplies	543,509	245,730	5,275	251,004.52	0.46
302 Facility Maintenance Supplies	1,970,285	980,151	44,219	1,024,369.65	0.52
303 Equipment Maintenance Supplies	874,021	370,630	255,665	626,295.29	0.72
304 Professional & Scientific Supplies	1,697,783	776,206	26,441	802,647.51	0.47
306 Housing & Subsistence Supplies	3,401,824	1,449,742	161,279	1,611,021.25	0.47
307 Ag,Conservation & Horticulture Supply	89,507	12,346	7,254	19,599.81	0.22
308 Other Supplies	773,297	377,625	10,475	388,100.11	0.50
309 Printing & Binding	160	-	-	-	-
310 Drugs & Biologicals	9,925,417	5,267,213	-	5,267,212.55	0.53
311 Food	16,727,000	7,214,913	253,239	7,468,152.89	0.45
312 Uniforms & Related Items	1,380,867	716,162	130,899	847,061.84	0.61
313 Postage	77,588	22,553	-	22,552.82	0.29
401 Communications	1,567,587	644,077	340	644,416.36	0.41
402 Rentals	874,135	448,082	1,489	449,571.73	0.51
403 Utilities	12,457,287	5,011,457	96,500	5,107,956.79	0.41
405 Professional & Scientific Services	4,936,647	3,330,444	97,136	3,427,579.84	0.69
406 Outside Services	7,601,169	3,690,320	143,283	3,833,603.09	0.50
407 Intra-State Transfers	9,390,967	10,166,938	-	10,166,938.36	1.08
408 Advertising & Publicity	167,302	67,599	4,463	72,062.71	0.43
409 Outside Repairs/Service	2,521,964	1,637,936	116,089	1,754,024.39	0.70
412 Auditor of State Reimbursements	725	-	-	-	-
414 Reimbursement to Other Agencies	8,217,472	6,625,625	19,500	6,645,125.17	0.81
416 ITD Reimbursements	2,359,370	1,623,212	7,730	1,630,942.37	0.69
417 Worker's Compensation	6,000	-	-	-	-
418 IT Outside Services	2,018,302	1,125,061	-	1,125,060.84	0.56
419 Intra Agency Reimbursement	-	-	-	-	---
433 Transfers - Auditor of State	2,000	-	-	-	-
434 Transfers - Other Agencies Services	39,477	39,816	-	39,816.07	1.01
501 Equipment	860,498	722,827	79,268	802,095.36	0.93
502 Office Equipment	27,045	14,598	-	14,597.80	0.54
503 Equipment - Non-Inventory	694,376	313,421	11,118	324,539.15	0.47
510 IT Equipment	2,719,641	2,278,295	747	2,279,042.30	0.84
601 Claims	306	307	-	307.30	1.00
602 Other Expense & Obligations	3,020,671	1,322,356	415	1,322,770.29	0.44
604 Securities	-	-	-	-	---
701 Licenses	24,405	6,082	6,000	12,082.00	0.50
702 Fees	71	-	-	-	-
705 Refunds-Other	26,500	2,369	-	2,369.11	0.09
901 Capitals	100	-	-	-	-
--- Balance Carry Forward	257,271	-	-	-	-
--- Reversion	-	-	-	-	---
<b>Total Expenses and Encumbrances</b>	<b>477,901,613</b>	<b>229,712,678.21</b>	<b>1,480,488.06</b>	<b>231,193,166.27</b>	<b>0.48</b>
<b>Ending Balance</b>				<b>234,016,746.97</b>	

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	Department Revised Budget	Actual Revenues and Expenditures	Encumbrances	Actual + Encumbrances	Percent (Actual of Budget)
<b>FTE Positions</b>					
Correctional Officer	-				
Total Staffing	2,612.60				
<b>Resources Available</b>					
04B Balance Brought Forward	189,195	189,194.40	-	189,194.40	1.00
05A Appropriation	312,072,446	312,072,446.00	-	312,072,446.00	1.00
--- Appropriation Transfer	-	-	-	-	---
--- Legislative Adjustments	-	-	-	-	---
201R Federal Support	3	-	-	-	-
202R Local Governments	276,000	117,421.05	-	117,421.05	0.43
204R Intra State Receipts	6,055,072	6,814,806.74	-	6,814,806.74	1.13
205R Reimbursement from Other Agencies	123	-	-	-	-
234R Transfers - Other Agencies	283,472	963,979.71	-	963,979.71	3.40
301R Interest	-	-	-	-	---
401R Fees, Licenses & Permits	810,998	340,209.83	-	340,209.83	0.42
501R Refunds & Reimbursements	855,006	376,814.93	-	376,814.93	0.44
602R Sale of Equipment & Salvage	1,010	628.91	-	628.91	0.62
603R Rents & Leases	102,850	35,430.00	-	35,430.00	0.34
604R Agricultural Sales	-	-	-	-	---
606R Other Sales & Services	-	-	-	-	---
701R Unearned Receipts	1	-	-	-	-
<b>Total Resources Available</b>	<b>320,646,176</b>	<b>320,910,931.57</b>		<b>320,910,931.57</b>	<b>1.00</b>
<b>Funds Expended and Encumbered</b>					
101 Personal Services-Salaries	255,112,685	117,919,864.76	-	117,919,864.76	0.46
202 Personal Travel (In State)	327,256	200,277.41	-	200,277.41	0.61
203 State Vehicle Operation	835,706	343,904.54	1,663.40	345,567.94	0.41
204 Depreciation	10,297	-	-	-	-
205 Personal Travel (Out of State)	13,240	8,990.88	-	8,990.88	0.68
301 Office Supplies	240,813	133,759.63	5,274.56	139,034.19	0.58
302 Facility Maintenance Supplies	1,825,576	877,734.25	44,218.68	921,952.93	0.51
303 Equipment Maintenance Supplies	874,021	370,493.04	255,665.38	626,158.42	0.72
304 Professional & Scientific Supplies	1,320,573	600,111.47	26,441.04	626,552.51	0.47
306 Housing & Subsistence Supplies	3,004,523	1,291,221.29	161,279.14	1,452,500.43	0.48
307 Ag,Conservation & Horticulture Supply	89,507	12,346.18	7,253.63	19,599.81	0.22
308 Other Supplies	537,257	272,637.10	10,475.07	283,112.17	0.53
309 Printing & Binding	160	-	-	-	-
310 Drugs & Biologicals	9,925,417	5,267,212.55	-	5,267,212.55	0.53
311 Food	14,559,609	6,176,947.10	253,239.43	6,430,186.53	0.44
312 Uniforms & Related Items	1,375,367	706,635.11	130,899.40	837,534.51	0.61
313 Postage	46,466	6,174.43	-	6,174.43	0.13
401 Communications	617,802	266,140.59	339.52	266,480.11	0.43
402 Rentals	105,488	82,930.20	1,489.38	84,419.58	0.80
403 Utilities	10,942,162	4,398,494.15	96,500.00	4,494,994.15	0.41
405 Professional & Scientific Services	2,499,691	1,272,452.89	97,135.80	1,369,588.69	0.55
406 Outside Services	1,950,128	1,212,433.86	143,283.44	1,355,717.30	0.70
407 Intra-State Transfers	40,480	-	-	-	-
408 Advertising & Publicity	161,502	62,845.89	4,463.38	67,309.27	0.42
409 Outside Repairs/Service	1,483,871	1,119,579.55	116,088.59	1,235,668.14	0.83
412 Auditor of State Reimbursements	-	-	-	-	---
414 Reimbursement to Other Agencies	5,777,957	5,372,290.23	19,500.00	5,391,790.23	0.93
416 ITD Reimbursements	1,635,781	989,669.16	7,730.00	997,399.16	0.61
417 Worker's Compensation	-	-	-	-	---
418 IT Outside Services	25,600	11,367.29	-	11,367.29	0.44
419 Intra Agency Reimbursement	-	-	-	-	---
433 Transfers - Auditor of State	-	-	-	-	---
434 Transfers - Other Agencies Services	6,877	29,156.07	-	29,156.07	4.24
501 Equipment	475,497	663,597.77	79,268.08	742,865.85	1.56
502 Office Equipment	16,045	4,764.03	-	4,764.03	0.30
503 Equipment - Non-Inventory	367,875	195,007.48	11,118.48	206,125.96	0.56
510 IT Equipment	1,539,345	313,214.36	747.12	313,961.48	0.20
601 Claims	306	307.30	-	307.30	1.00
602 Other Expense & Obligations	2,876,721	1,268,569.71	414.54	1,268,984.25	0.44
604 Securities	-	-	-	-	---
701 Licenses	24,405	6,082.00	6,000.00	12,082.00	0.50
702 Fees	70	-	-	-	-
705 Refunds-Other	-	-	-	-	---
901 Capitals	100	-	-	-	-
--- Balance Carry Forward	-	-	-	-	---
--- Reversion	-	-	-	-	---
<b>Total Expenses and Encumbrances</b>	<b>320,646,176</b>	<b>151,457,212.27</b>	<b>1,480,488.06</b>	<b>152,937,700.33</b>	<b>0.48</b>
<b>Ending Balance</b>				<b>167,973,231.24</b>	

Iowa Department of Corrections  
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	Department Revised Budget	Actual Revenues and Expenditures	Encumbrances	Actual + Encumbrances	Percent (Actual of Budget)
<b>FTE Positions</b>					
Correctional Officer	-				
Total Staffing	1,120				
<b>Resources Available</b>					
04B Balance Brought Forward	695,854.00	875,517.57	-	875,517.57	1.26
05A Appropriation	107,674,871.00	107,674,871.00	-	107,674,871.00	1.00
--- Appropriation Transfer	-	-	-	-	---
--- Legislative Adjustments	-	-	-	-	---
201R Federal Support	472,830.00	203,028.15	-	203,028.15	0.43
202R Local Governments	932,589.00	327,500.67	-	327,500.67	0.35
204R Intra State Receipts	2,553,996.00	2,567,197.91	-	2,567,197.91	1.01
205R Reimbursement from Other Agencies	56,000.00	14,998.23	-	14,998.23	0.27
234R Transfers - Other Agencies	24.00	224,599.95	-	224,599.95	9,358.33
301R Interest	61,000.00	14,971.58	-	14,971.58	0.25
401R Fees, Licenses & Permits	5,223,267.00	2,533,327.25	-	2,533,327.25	0.49
501R Refunds & Reimbursements	15,574,475.00	5,424,080.78	-	5,424,080.78	0.35
602R Sale of Equipment & Salvage	-	-	-	-	---
603R Rents & Leases	-	-	-	-	---
604R Agricultural Sales	2,000.00	-	-	-	-
606R Other Sales & Services	-	-	-	-	---
701R Unearned Receipts	30,000.00	-	-	-	-
704R Other Sales & Services	160,500.00	644,389.59	-		
<b>Total Resources Available</b>	<b>133,437,406</b>	<b>120,504,482.68</b>		<b>119,860,093.09</b>	<b>0.90</b>
<b>Funds Expended and Encumbered</b>					
101 Personal Services-Salaries	116,355,241	51,172,318	-	51,172,318.06	0.44
202 Personal Travel (In State)	342,325	95,766	-	95,766.32	0.28
203 State Vehicle Operation	336,320	147,106	-	147,105.96	0.44
204 Depreciation	-	-	-	-	---
205 Personal Travel (Out of State)	66,905	21,446	-	21,446.24	0.32
301 Office Supplies	289,925	98,539	-	98,538.95	0.34
302 Facility Maintenance Supplies	144,709	102,417	-	102,416.72	0.71
303 Equipment Maintenance Supplies	-	137	-	136.87	---
304 Professional & Scientific Supplies	372,710	176,095	-	176,095.00	0.47
306 Housing & Subsistence Supplies	397,300	158,521	-	158,520.82	0.40
307 Ag.Conservation & Horticulture Supply	-	-	-	-	---
308 Other Supplies	226,974	40,565	-	40,565.42	0.18
309 Printing & Binding	-	-	-	-	---
310 Drugs & Biologicals	-	-	-	-	---
311 Food	2,167,391	1,037,966	-	1,037,966.36	0.48
312 Uniforms & Related Items	5,500	9,527	-	9,527.33	1.73
313 Postage	28,500	13,958	-	13,958.42	0.49
401 Communications	814,330	317,315	-	317,315.40	0.39
402 Rentals	766,147	364,426	-	364,426.15	0.48
403 Utilities	1,515,125	612,963	-	612,962.64	0.40
405 Professional & Scientific Services	2,425,953	1,413,252	-	1,413,252.07	0.58
406 Outside Services	531,369	308,878	-	308,877.83	0.58
407 Intra-State Transfers	695,854	1,512,305	-	1,512,305.36	2.17
408 Advertising & Publicity	5,800	4,753	-	4,753.44	0.82
409 Outside Repairs/Service	1,038,092	518,356	-	518,356.25	0.50
412 Auditor of State Reimbursements	725	-	-	-	-
414 Reimbursement to Other Agencies	2,263,780	1,052,868	-	1,052,867.63	0.47
416 ITD Reimbursements	642,900	527,609	-	527,609.47	0.82
417 Worker's Compensation	6,000	-	-	-	-
418 IT Outside Services	-	-	-	-	---
419 Intra Agency Reimbursement	-	-	-	-	---
433 Transfers - Auditor of State	-	-	-	-	---
434 Transfers - Other Agencies Services	15,100	5,625	-	5,625.00	0.37
501 Equipment	385,000	59,230	-	59,229.51	0.15
502 Office Equipment	11,000	9,834	-	9,833.77	0.89
503 Equipment - Non-Inventory	321,500	116,410	-	116,409.76	0.36
510 IT Equipment	1,099,481	309,793	-	309,792.83	0.28
601 Claims	-	-	-	-	---
602 Other Expense & Obligations	138,950	40,566	-	40,566.48	0.29
604 Securities	-	-	-	-	---
701 Licenses	-	-	-	-	---
702 Fees	-	-	-	-	---
705 Refunds-Other	26,500	2,369	-	2,369.11	0.09
901 Capitals	-	-	-	-	---
--- Balance Carry Forward	-	-	-	-	---
--- Reversion	-	-	-	-	---
<b>Total Expenses and Encumbrances</b>	<b>133,437,406</b>	<b>60,250,915.17</b>	<b>-</b>	<b>60,250,915.17</b>	<b>0.45</b>
<b>Ending Balance</b>				<b>59,609,177.92</b>	

Iowa Department of Corrections  
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	Department Revised Budget	Actual Revenues and Expenditures	Encumbrances	Actual + Encumbrances	Percent (Actual of Budget)
<b>FTE Positions</b>					
Correctional Officer	-				
Total Staffing	52				
<b>Resources Available</b>					
04B Balance Brought Forward	418,553	418,553	-	418,553.46	1.00
05A Appropriation	22,542,834	22,542,834	-	22,542,834.00	1.00
--- Appropriation Transfer	-	-	-	-	---
--- Legislative Adjustments	-	-	-	-	---
201R Federal Support	8	-	-	-	-
202R Local Governments	-	-	-	-	---
204R Intra State Receipts	816,634	140,586	-	140,586.36	0.17
205R Reimbursement from Other Agencies	-	-	-	-	---
234R Transfers - Other Agencies	-	-	-	-	---
301R Interest	-	-	-	-	---
401R Fees, Licenses & Permits	2	670,649	-	670,648.88	335,324.44
501R Refunds & Reimbursements	40,000	21,876	-	21,876.29	0.55
602R Sale of Equipment & Salvage	-	-	-	-	---
603R Rents & Leases	-	-	-	-	---
604R Agricultural Sales	-	-	-	-	---
606R Other Sales & Services	-	-	-	-	---
701R Unearned Receipts	-	-	-	-	---
<b>Total Resources Available</b>	<b>23,818,031</b>	<b>23,794,498.99</b>		<b>23,794,498.99</b>	<b>1.00</b>
<b>Funds Expended and Encumbered</b>					
101 Personal Services-Salaries	7,156,418	3,264,416	-	3,264,416.00	0.46
202 Personal Travel (In State)	35,505	12,054	-	12,054.25	0.34
203 State Vehicle Operation	32,164	19,288	-	19,288.14	0.60
204 Depreciation	1	-	-	-	-
205 Personal Travel (Out of State)	25,004	3,151	-	3,151.04	0.13
301 Office Supplies	12,771	13,431	-	13,431.38	1.05
302 Facility Maintenance Supplies	-	-	-	-	---
303 Equipment Maintenance Supplies	-	-	-	-	---
304 Professional & Scientific Supplies	4,500	-	-	-	-
306 Housing & Subsistence Supplies	1	-	-	-	-
307 Ag,Conservation & Horticulture Supply	-	-	-	-	---
308 Other Supplies	9,066	64,423	-	64,422.52	7.11
309 Printing & Binding	-	-	-	-	---
310 Drugs & Biologicals	-	-	-	-	---
311 Food	-	-	-	-	---
312 Uniforms & Related Items	-	-	-	-	---
313 Postage	2,622	2,420	-	2,419.97	0.92
401 Communications	135,455	60,621	-	60,620.85	0.45
402 Rentals	2,500	726	-	726.00	0.29
403 Utilities	-	-	-	-	---
405 Professional & Scientific Services	11,003	644,739	-	644,739.08	58.60
406 Outside Services	5,119,672	2,169,008	-	2,169,007.96	0.42
407 Intra-State Transfers	8,654,633	8,654,633	-	8,654,633.00	1.00
408 Advertising & Publicity	-	-	-	-	---
409 Outside Repairs/Service	1	-	-	-	-
412 Auditor of State Reimbursements	-	-	-	-	---
414 Reimbursement to Other Agencies	175,735	200,467	-	200,467.31	1.14
416 ITD Reimbursements	80,689	105,934	-	105,933.74	1.31
417 Worker's Compensation	-	-	-	-	---
418 IT Outside Services	1,992,702	1,113,694	-	1,113,693.55	0.56
419 Intra Agency Reimbursement	-	-	-	-	---
433 Transfers - Auditor of State	2,000	-	-	-	-
434 Transfers - Other Agencies Services	17,500	5,035	-	5,035.00	0.29
501 Equipment	1	-	-	-	-
502 Office Equipment	-	-	-	-	---
503 Equipment - Non-Inventory	5,001	2,003	-	2,003.43	0.40
510 IT Equipment	80,815	1,655,288	-	1,655,287.99	20.48
601 Claims	-	-	-	-	---
602 Other Expense & Obligations	5,000	13,220	-	13,219.56	2.64
604 Securities	-	-	-	-	---
701 Licenses	-	-	-	-	---
702 Fees	1	-	-	-	-
705 Refunds-Other	-	-	-	-	---
901 Capitals	-	-	-	-	---
--- Balance Carry Forward	257,271	-	-	-	-
--- Reversion	-	-	-	-	---
<b>Total Expenses and Encumbrances</b>	<b>23,818,031</b>	<b>18,004,550.77</b>	-	<b>18,004,550.77</b>	<b>0.76</b>
<b>Ending Balance</b>				<b>5,789,948.22</b>	

Iowa Department of Corrections  
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		Department Revised Budget	Actual Revenues and Expenditures	Encumbrances	Actual + Encumbrances	Percent (Actual of Budget)
<b>FTE Positions</b>						
	Correctional Officer	-				
	Total Staffing	-				
<b>Resources Available</b>						
04B	Balance Brought Forward	20,362,080	20,362,080	-	20,362,079.91	1.00
05A	Appropriation	3,604,279	3,604,279	-	3,604,279.00	1.00
---	Appropriation Transfer	-	-	-	-	---
---	Legislative Adjustments	-	-	-	-	---
201R	Federal Support	-	-	-	-	---
202R	Local Governments	-	-	-	-	---
204R	Intra State Receipts	-	-	-	-	---
205R	Reimbursement from Other Agencies	-	-	-	-	---
234R	Transfers - Other Agencies	-	-	-	-	---
301R	Interest	-	-	-	-	---
401R	Fees, Licenses & Permits	-	-	-	-	---
501R	Refunds & Reimbursements	-	-	-	-	---
602R	Sale of Equipment & Salvage	-	-	-	-	---
603R	Rents & Leases	-	-	-	-	---
604R	Agricultural Sales	-	-	-	-	---
606R	Other Sales & Services	-	-	-	-	---
701R	Unearned Receipts	-	-	-	-	---
<b>Total Resources Available</b>		<b>23,966,359</b>	<b>23,966,358.91</b>		<b>23,966,358.91</b>	<b>1.00</b>
<b>Funds Expended and Encumbered</b>						
101	Personal Services-Salaries	-	-	-	-	---
202	Personal Travel (In State)	-	-	-	-	---
203	State Vehicle Operation	-	-	-	-	---
204	Depreciation	-	-	-	-	---
205	Personal Travel (Out of State)	-	-	-	-	---
301	Office Supplies	-	-	-	-	---
302	Facility Maintenance Supplies	-	-	-	-	---
303	Equipment Maintenance Supplies	-	-	-	-	---
304	Professional & Scientific Supplies	-	-	-	-	---
306	Housing & Subsistence Supplies	-	-	-	-	---
307	Ag,Conservation & Horticulture Supply	-	-	-	-	---
308	Other Supplies	-	-	-	-	---
309	Printing & Binding	-	-	-	-	---
310	Drugs & Biologicals	-	-	-	-	---
311	Food	-	-	-	-	---
312	Uniforms & Related Items	-	-	-	-	---
313	Postage	-	-	-	-	---
401	Communications	-	-	-	-	---
402	Rentals	-	-	-	-	---
403	Utilities	-	-	-	-	---
405	Professional & Scientific Services	-	-	-	-	---
406	Outside Services	3,604,279	244,990	-	244,989.50	0.07
407	Intra-State Transfers	-	-	-	-	---
408	Advertising & Publicity	-	-	-	-	---
409	Outside Repairs/Service	1,547	-	-	-	-
412	Auditor of State Reimbursements	-	-	-	-	---
414	Reimbursement to Other Agencies	-	-	-	-	---
416	ITD Reimbursements	-	-	-	-	---
417	Worker's Compensation	-	-	-	-	---
418	IT Outside Services	-	-	-	-	---
410	Intra Agency Reimbursement	-	-	-	-	---
433	Transfers - Auditor of State	-	-	-	-	---
434	Transfers - Other Agencies Services	15,408,914	14,698,016	-	14,698,015.76	0.95
501	Equipment	504,175	-	-	-	-
502	Office Equipment	-	-	-	-	---
503	Equipment - Non-Inventory	1,694,148	283,893	-	283,893.03	0.17
510	IT Equipment	-	258,770	-	258,770.29	---
601	Claims	-	-	-	-	---
602	Other Expense & Obligations	-	-	-	-	---
604	Securities	-	-	-	-	---
701	Licenses	-	-	-	-	---
702	Fees	-	-	-	-	---
705	Refunds-Other	-	-	-	-	---
901	Capitals	2,753,296	2,753,296	-	2,753,296.15	1.00
---	Balance Carry Forward	-	-	-	-	---
---	Reversion	-	-	-	-	---
<b>Total Expenses and Encumbrances</b>		<b>23,966,359</b>	<b>18,238,964.73</b>	<b>-</b>	<b>18,238,964.73</b>	<b>0.76</b>
<b>Ending Balance</b>					<b>5,727,394.18</b>	

# IOWA PRISON POPULATION FORECAST FFY 2024 - FFY 2034

SHORT TERM (by FFY 2025):

increase by 4.9%

8,390  
9/30/2024



8,805  
9/30/2025

LONG TERM (by FFY 2034):

increase by 9.1%

8,390  
9/30/2024

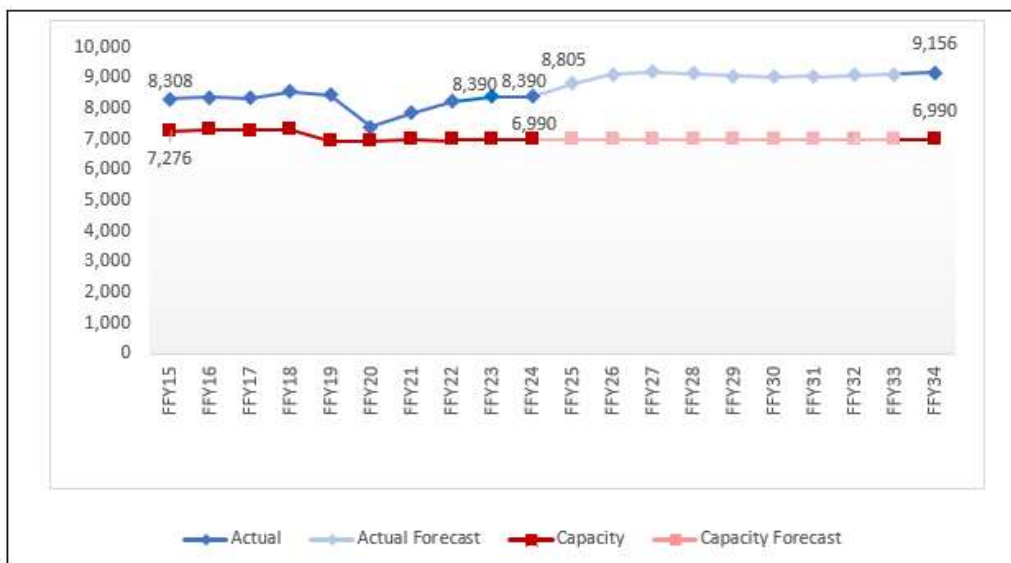


9,156  
9/30/2034

The forecast projects an **increase** of 12.5% for New Admissions and a **decrease** of 1.1% for Returns by FFY 2034

Over the last federal fiscal year, **the prison population remained the same**, and continues to be lower than FFY 2019.

8 of 9 prisons are at 20.0% **overcapacity**, and projected to be at **31.0% overcapacity in FFY 2034**.



Source: Justice Data Warehouse and Prison Forecast Estimates

In FFY 2025, incarcerated females are projected to be at 11.2% **undercapacity**



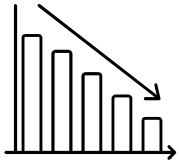
**Prison  
Capacity**

In FFY 2025, incarcerated males are projected to be at 30.6% **overcapacity**



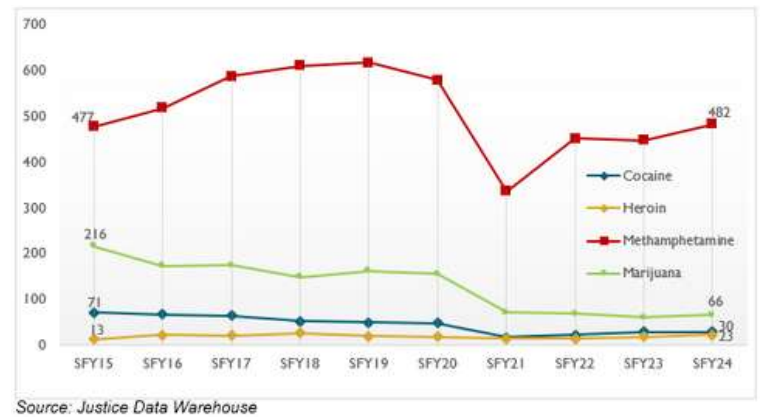


# DRUG OFFENSE ADMITS



**24.9% decrease**  
over the past decade

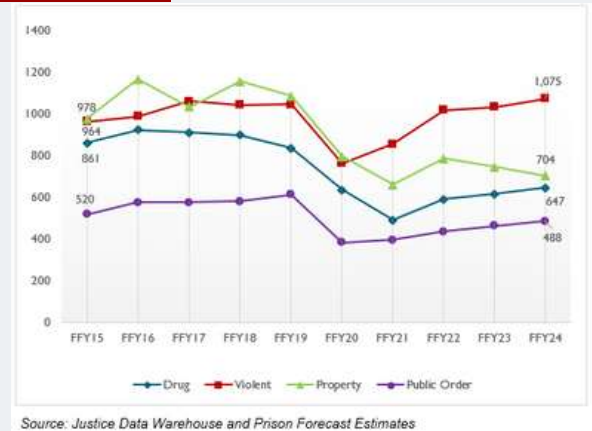
**Methamphetamines**  
continue to be the  
primary drug involved in  
new drug prison  
admissions.



## ADMITS BY CHARGE TYPE

Of the 2,930 New Admits to prison:

- 36.7% were **violent** offenses,
- 24.0% were **property** offenses,
- 22.1% were **drug** offenses,
- 16.7% were **public order offenses**, and
- 0.5% were **other** offenses



## TEN-YEAR CHANGES (FFY 2015 to FFY 2024)\*:

Average length of stay for  
prison returns  
**increased 36.0%.**

**Black** individuals comprised  
**27.1%** of incarcerated  
individuals in FFY 2024. New  
admits for **Black** individuals  
**decreased by 13.3%.**

Prison admissions for  
**violent** offenses  
**increased 11.5%**, while  
new admits for drugs,  
property, public order, and  
other offenses **decreased.**

\*all 10-year percent changes are a comparison  
between FFY2015 and FFY2024. That is, data from the  
years in between are not included.

## OPPORTUNITIES FOR CHANGE

Based on the analysis of the data there are several actions, which if taken, could alter the prison population forecasted in this report, including, but not limited to:

- Assessing institutional and community-based programming to mitigate and divert revocations of individuals in the community.
- Reserving the lifetime special sentence for the highest risk individuals and allow judicial discretion on the length of special sentences.
- Reducing mandatory minimum prison sentences.
- Increasing the use of effective treatment courts throughout the state.
- Identifying and utilizing appropriate services to address mental health issues.
- Expanding apprenticeship and other skill education programs in the correctional institutions.

SENATE/HOUSE FILE \_\_\_\_\_  
BY (PROPOSED DEPARTMENT OF  
CORRECTIONS BILL)

**A BILL FOR**

1 An Act establishing a federal receipts fund under the control  
2 of the department of corrections, making appropriations,  
3 and including effective date and retroactive applicability  
4 provisions.  
5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. NEW SECTION. 904.118 Federal receipts fund.

2        1. A federal receipts fund is established in the state  
3 treasury under the control of the department. The fund shall  
4 consist of all of the following:

5       a. All federal moneys received by the department, including  
6 but not limited to moneys received for federally contracted  
7 services, but excluding moneys required to be deposited in the  
8 special fund pursuant to section 8.41.

9       b. Any other moneys appropriated to or deposited in the  
10 fund.

2. Moneys in the fund are appropriated to the department for purposes of the operations of the department and any other use authorized or required under the federal law or contract pursuant to which the moneys were paid. This subsection does not apply to federal moneys the expenditure of which is otherwise provided for by law, including but not limited to federal moneys described in section 904.301B, subsection 14.

18       3. Notwithstanding section 8.33, moneys in the fund  
19 that remain unencumbered or unobligated at the close of a  
20 fiscal year shall not revert but shall remain available for  
21 expenditure for the purposes designated. Notwithstanding  
22 section 12C.7, subsection 2, interest or earnings on moneys in  
23 the fund shall be credited to the fund.

24       Sec. 2. EFFECTIVE DATE. This Act, being deemed of immediate  
25 importance, takes effect upon enactment.

26       Sec. 3.   RETROACTIVE APPLICABILITY.   This Act applies  
27 retroactively to the fiscal year beginning July 1, 2023, and  
28 ending June 30, 2024.

29	EXPLANATION
----	-------------

30 The inclusion of this explanation does not constitute agreement with  
31 the explanation's substance by the members of the general assembly.

32       This bill establishes a federal receipts fund under the  
33 control of the department of corrections (DOC) consisting  
34 namely of all federal moneys received by DOC, including  
35 but not limited to moneys received for federally contracted

1 services, but excluding moneys subject to Code section 8.41  
2 (block grants). Moneys in the fund are appropriated to DOC  
3 for purposes of DOC operations and any other use authorized or  
4 required under the federal law or contract pursuant to which  
5 the moneys were paid, unless otherwise provided for by law.  
6 Moneys in the fund do not revert and interest or earnings on  
7 moneys in the fund are credited to the fund.

8 The bill takes effect upon enactment and applies  
9 retroactively to FY 2023-2024.

SENATE/HOUSE FILE \_\_\_\_\_  
BY (PROPOSED DEPARTMENT OF  
CORRECTIONS BILL)

**A BILL FOR**

1 An Act relating to the duties of the director of the department  
2 of corrections, the board of corrections, superintendents,  
3 and district directors.  
4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. Section 904.301, Code 2025, is amended to read  
2 as follows:

3 **904.301 Appointment of superintendents.**

4 1. The director shall appoint, subject to the ~~approval~~  
5 advice and recommendations of the board, the superintendents of  
6 the institutions provided for in section 904.102.

7 2. The superintendent has the immediate custody and  
8 control, subject to the orders and policies of the director,  
9 of all property used in connection with the institution except  
10 as otherwise provided by statute. The tenure of office of  
11 a superintendent shall be at the pleasure of the appointing  
12 authority but a superintendent may be removed for inability or  
13 refusal to properly perform the duties of the office. ~~Removal~~  
14 ~~shall occur only after an opportunity is given the person to~~  
15 ~~be heard before the board and the director and upon preferred~~  
16 ~~written charges. The removal when made is final.~~

17 Sec. 2. Section 904.301A, Code 2025, is amended to read as  
18 follows:

19 **904.301A Appointment of directors.**

20 1. The director shall appoint, subject to the ~~approval~~  
21 advice and recommendations of the board, a district director  
22 for each district department established in section 904.104A.

23 2. The district director has the immediate custody and  
24 control, subject to the orders and policies of the director, of  
25 all property used in connection with the district department  
26 except as otherwise provided by statute. The tenure of  
27 office of a district director shall be at the pleasure of the  
28 appointing authority but a district director may be removed  
29 for inability or refusal to properly perform the duties of the  
30 office.

31 Sec. 3. Section 904.317, subsection 1, Code 2025, is amended  
32 to read as follows:

33 1. The director, subject to the ~~approval~~ advice and  
34 recommendations of the board, may secure options to purchase  
35 real estate and acquire and sell real estate for the proper



1 uses of the institutions. Real estate shall be acquired and  
 2 sold upon terms and conditions the director recommends subject  
 3 to the approval of the board. Upon sale of the real estate,  
 4 the proceeds shall be deposited in a corrections capital  
 5 reinvestment fund, which is established in the state treasury  
 6 under the purview of the department. There is appropriated  
 7 from the fund to the department the proceeds, which may be used  
 8 to purchase other real estate or for capital improvements upon  
 9 property under the director's supervision. Notwithstanding  
 10 section 8.33, moneys in the fund that remain unencumbered or  
 11 unobligated at the close of a fiscal year shall not revert  
 12 but shall remain available for expenditure for the purposes  
 13 designated. Notwithstanding section 12C.7, subsection 2,  
 14 interest or earnings on moneys in the fund shall be credited  
 15 to the fund.

16 EXPLANATION

17 The inclusion of this explanation does not constitute agreement with  
 18 the explanation's substance by the members of the general assembly.

19 This bill relates to the duties of the director of  
 20 the department of corrections, the board of corrections,  
 21 superintendents, and district directors.

22 The bill provides that the director of the department  
 23 of corrections shall appoint, subject to the advice and  
 24 recommendations of the board, the superintendents of the  
 25 department of corrections institutions. Current law requires  
 26 the approval of the board. Current law provides that a  
 27 superintendent serves at the pleasure of the director  
 28 but removal of a superintendent shall occur only after an  
 29 opportunity is given the person to be heard before the board  
 30 and the director and upon preferred written charges. The bill  
 31 removes the requirement of an opportunity to be heard.

32 The bill provides that the director shall appoint, subject  
 33 to the advice and recommendations of the board, a district  
 34 director for each district department. Current law requires  
 35 the approval of the board.

1     The bill provides that the district director has the  
2 immediate custody and control, subject to the orders and  
3 policies of the director, of all property used in connection  
4 with the district department except as otherwise provided by  
5 statute. The director serves at the pleasure of the appointing  
6 authority but a district director may be removed for inability  
7 or refusal to properly perform the duties of the office.

8     The bill provides that the director, subject to the advice  
9 and recommendations of the board, may secure options to  
10 purchase real estate and acquire and sell real estate for the  
11 proper uses of the institutions. Current law requires the  
12 approval of the board.